









UNC Final Modification Report	At what stage is this document in the process?
<h1 data-bbox="132 320 727 412">UNC 0772S:</h1> <h2 data-bbox="132 450 1126 734">Transparency Improvements to the Process for Changing Gas Quality Limits in NTS Connection Agreements</h2>	<div data-bbox="1212 315 1477 640"> <div>01 Modification</div> <div>02 Workgroup Report</div> <div>03 Draft Modification Report</div> <div>04 Final Modification Report</div> </div>
<p>Purpose of Modification:</p> <p>This Modification seeks to improve the transparency of an existing process for facilitating gas quality limit changes to NTS connection agreements. Where National Grid NTS elects to enable such a change via the consent of all Users holding NTS Entry Capacity at the relevant ASEP, wider engagement with industry would be required prior to the contractual change being made.</p>	
<p>Next Steps:</p> <p>The Panel determined that this Self-Governance Modification should be implemented.</p>	
<p>Impacted Parties:</p> <p>Low: Shippers, Transporters, Consumers</p>	
<p>Impacted Codes:</p> <p>Uniform Network Code</p>	

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Timetable		 0121 288 2107
Modification timetable:		Proposer: Ashley Adams, National Grid
Pre-Modification Discussed	03 June 2021	 enquiries@gasgovernance.co.uk
Date Modification Raised	09 June 2021	 Ashley.Adams@nationalgrid.com
New Modification to be considered by Panel	17 June 2021	 07813996680
First Workgroup Meeting	01 July 2021	Transporter: Phil Hobbins, National Grid
Workgroup Report to be presented to Panel	16 September 2021	 Philip.Hobbins@nationalgrid.com
Draft Modification Report issued for consultation	17 September 2021	 07966 865623
Consultation Close-out for representations	08 October 2021	Systems Provider: Xoserve
Final Modification Report available for Panel	11 October 2021	 UKLink@xoserve.com
Modification Panel decision	21 October 2021	

1 Summary

What

This Modification proposes to change one of the UNC processes which enable gas quality limits to be amended between National Grid NTS and a Delivery Facility Operator (DFO). The process in question is where the amendment to the connection agreement may be implemented with the prior agreement in writing of the Users that hold NTS Entry Capacity at the relevant System Entry Point.

Why

The National Grid Gas Markets Plan (GMaP) [‘Implementing the Proposed Gas Quality Standards’](#) research project published in Q1 2021 recommended that National Grid NTS should raise this UNC Modification. Based on analysis undertaken throughout the project it was apparent that there is an opportunity to improve existing gas market mechanisms relating to changes in gas quality ranges, to deliver a process that better meets stakeholders needs. Obtaining written consent from Users at the relevant entry location in some cases offers a quick and efficient means by which gas quality limits within Network Entry Provisions between National Grid NTS and a Delivery Facility Operator (DFO) may be amended relative to an ‘enabling’ Code Modification. However, the GMaP project concluded that this method of change is not sufficiently transparent and is therefore rarely used. With a greater frequency of gas quality limit changes at individual System Entry Points expected in future, improvements to the transparency of this process are desirable to which may enable its wider scale adoption.

How

This Modification proposes changes to UNC TPD Section I 2.2 to add an industry engagement window stage into this process. This stage will provide additional transparency regarding the change and related network analysis, along with providing a means for market participants to raise any concerns they have regarding any proposed change.

If an objection is raised by a User or other industry stakeholder during the engagement window, then the gas quality change would default to the ‘enabling modification’ process (which is further explained in section 3) for further investigation.

2 Governance

Justification for Self-Governance

This Modification seeks only to improve the transparency of an existing process with a default to another existing widely used process if an objection is raised. It should therefore be considered as a self-governance Modification since it will not have a material impact on consumers, competition, operation of the pipeline systems, matters relating to sustainable development, safety or security of supply, the management of market or network emergencies, governance procedures, and will not discriminate between different classes of parties to the UNC.

Requested Next Steps

This Modification should:

- be considered a non-material change and subject to self-governance
- be assessed by a Workgroup

3 Why Change?

The need for gas decarbonisation in the coming years is likely to result in gas quality limit changes to connection agreements at individual System Entry Points being proposed more frequently. Going forward, it is therefore desirable for the UNC to have the appropriate market rules to ensure those changes are made in a transparent and efficient way.

The UNC recognises that Users and other market participants may be impacted by a change to a gas quality limit at an NTS Entry Point and provides mechanisms for industry engagement before such changes are implemented between National Grid NTS and a DFO. There are currently four different potential ways to facilitate Network Entry Provisions (which include gas quality limits) to be changed within a connection agreement¹. These are listed below:

1. **The ‘enabling modification’ process:** where a UNC Modification is raised to make the gas quality change within a connection agreement. No text is changed within UNC as a result, rather its approval ‘authorises’ National Grid NTS and the relevant DFO to execute the desired change in the connection agreement. It is an open and transparent process which the industry can fully engage with but is often time-consuming.
2. **National Grid NTS obtains written consent from the Users that hold NTS Entry Capacity at the relevant ASEP.** This may provide speed and efficiency but has a disadvantage that downstream users could be adversely impacted by a change agreed without their knowledge or engagement. Due to this lack of industry transparency, this process is rarely used because wider industry visibility would only emerge upon notification at the end of the process. It is this process that this Modification seeks to improve.
3. **Inert Limits.** The UNC currently allows changes to certain inert levels to be made without industry consultation where the proposed carbon dioxide limit is not more than 2.5% (molar). UNC does not provide for a direct limit on nitrogen content.
4. **Legal Requirements.** Gas quality parameters can be changed within an NTS connection agreement if changes are required to comply with a legal requirement. In this scenario, gas quality changes could be made quickly without industry consultation. This rule allows contractual change to be implemented quickly, for example if a limit or range were to be narrowed/reduced or became no longer applicable.

Of these existing routes, only the lengthy ‘enabling modification’ process (1 above) is used regularly. In future, the potential exists for a greater frequency of change, increasing the resource burden on the industry. Going forward it would therefore be desirable to have more than one viable market route for changing a gas quality value. The National Grid Gas Markets Plan (GMAP) [‘Implementing the Proposed Gas Quality Standards’](#) research project published in Q1 2021 recommended that National Grid NTS should “raise a UNC Modification to amend signatories of capacity holders change process” (2 above), identifying an opportunity to improve it by retaining its speed and efficiency and supplementing it with additional transparency.

¹ A Network Entry Agreement, Interconnection Agreement or Storage Connection Agreement.

4 Code Specific Matters

Reference Documents

[UNC TPD Section I – Entry Requirements](#)

[GMAp Implementing the proposed gas quality standards - final report](#)

Knowledge/Skills

No additional knowledge/skills required.

5 Solution

This Modification will enhance the existing process by which gas quality limits in connection agreements may be amended making two changes to the UNC TPD Section I 2.2.

Firstly, where National Grid NTS proposes to seek consent from Users holding NTS Entry Capacity at the relevant ASEP, an industry wide engagement window stage will be added into the process. This would oblige National Grid NTS to publish details regarding the proposed change and the outputs of related network analysis, indicating how deeply into the network the relevant supply source may penetrate, and provide a vehicle for any User or stakeholder to object to the proposed change. This is similar to an established UNC process used when changing the permitted range of a DFO's flow metering. The engagement window will provide the industry with 10 business days from the date of publication of the proposed change and any related network analysis to present an objection. Secondly, UNC shall state that the gas quality change should default to the 'enabling modification' process in the event of any objection being raised during the prior mentioned engagement window.

6 Impacts & Other Considerations

Does this Modification impact a Significant Code Review (SCR) or other significant industry change projects, if so, how?

None.

Consumer Impacts

This Modification aims to provide efficiencies to the gas quality change process by improving the transparency of an existing process and therefore enabling it to be more widely used. By improving the process in such a way, the proposer feels that there will be a benefit to all consumer groups.

What is the current consumer experience and what would the new consumer experience be?

The process, as it is today, could result in detriment to some consumers who may be sensitive to change in the particular parameter that National Grid are unaware of. If a gas quality parameter change was to be made using this process, downstream parties would have no visibility of a change going through until they were notified at the end of the process. The implementation of this Modification would ensure that such consumers are made aware of, and can engage in, a process they would currently be excluded from.

Workgroup participants did not disagree with these views.

Impact of the change on Consumer Benefit Areas:	
Area	Identified impact
Improved safety and reliability	None
<p>Lower bills than would otherwise be the case</p> <p>A secondary, minor benefit to end consumers provided by this Modification is lower bills than would otherwise be the case. Adding transparency improvements to the process make it suitable to be more widely used than it is at present, removing some of the resource burden on the industry that would be expected if all future changes were to go through the 'Enabling Modification' process. The more efficient use of industry resource could result in savings to be passed on to end consumers of all sizes.</p>	Positive
Reduced environmental damage	None
<p>Improved quality of service</p> <p>The primary consumer benefit provided by this Modification is an improved quality of service. By improving the transparency of an existing process for changing a gas quality parameter industry parties, including larger consumers, will be provided with an opportunity to engage in the process fully and mount an objection if they see fit. The process, as it is today, could result in detriment to some consumers who may be sensitive to change in the particular parameter that National Grid are unaware of as they are currently excluded from the process.</p>	Positive
Benefits for society as a whole	None

Cross-Code Impacts

None.

EU Code Impacts

None.

Central Systems Impacts

None.

Workgroup comments

The Workgroup participants did not disagree with these views.

Workgroup participants discussed the mechanism and circulation list that should be used to inform potentially interested parties. Workgroup agreed that the UNC distribution list provides the best available mechanism.

7 Relevant Objectives

Impact of the Modification on the Transporters' Relevant Objectives:

Relevant Objective	Identified impact
a) Efficient and economic operation of the pipe-line system.	None
b) Coordinated, efficient and economic operation of (i) the combined pipe-line system, and/ or (ii) the pipe-line system of one or more other relevant gas transporters.	None
c) Efficient discharge of the licensee's obligations.	None
d) Securing of effective competition: (i) between relevant shippers; (ii) between relevant suppliers; and/or (iii) between DN operators (who have entered into transportation arrangements with other relevant gas transporters) and relevant shippers.	Positive
e) Provision of reasonable economic incentives for relevant suppliers to secure that the domestic customer supply security standards... are satisfied as respects the availability of gas to their domestic customers.	None
f) Promotion of efficiency in the implementation and administration of the Code.	Positive
g) Compliance with the Regulation and any relevant legally binding decisions of the European Commission and/or the Agency for the Co-operation of Energy Regulators.	None

The implementation of this proposal will better facilitate the relevant objectives of the UNC:

f) Promotion of efficiency in the implementation and administration of the code:

The implementation of this Modification would enhance the existing process for a gas quality limit change to be made to a connection agreement by making it more transparent. This may result in more regular use of the process which is quicker and less draining on industry resource than the 'enabling modification' process which is currently widely used. In the future, with a potential increase in regulatory change it will be important for gas quality changes to be made quickly and efficiently, where appropriate, the implementation of this modification would provide this.

d) Securing of effective competition between relevant shippers:

The implementation of this Modification would provide the market with more information than they receive today prior to a gas quality limit change being made. This better facilitates a level playing field between entry and exit shippers who may have competing objectives where gas quality is concerned.

The Workgroup participants did not disagree with these views.

8 Implementation

As Self-Governance procedures are proposed, implementation could be sixteen business days after a Modification Panel decision to implement, subject to no Appeal being raised.

No implementation costs for other industry parties are anticipated.

9 Legal Text

Legal Text has been provided by National Grid and is included below.

The Workgroup meeting on 31st August considered the Legal Text and is satisfied that it meets the intent of the Solution. A minor amendment adding clarification was subsequently added and agreed by Workgroup on 7th September.

Text Commentary

This Modification seeks to improve the transparency of an existing process for facilitating gas quality limit changes to NTS connection agreements. Where National Grid NTS elects to enable such a change via the consent of all Users holding NTS Entry Capacity at the relevant ASEP, this proposal seeks to provide industry parties with an opportunity to object to such a change prior to the contractual change being made. Updates to the UNC TPD Section I will be required to implement this proposed modification.

The changes required relate specifically to UNC TPD Section I 2.2.2 (b)(i) and are explained below:

- (i) This addition is purely a clarification to make the distinction that this only applies in relation to gas quality changes which the Code describes as 'Gas Entry Conditions' (see UNC TPD Section I 2.4), which are a subset of Network Entry Provisions.
 - ~~(aa)~~(1) Explains that National Grid NTS shall notify interested parties of the proposed change and provide network analysis in order for parties to provide a view as to whether they feel they may be impacted by the change.
 - ~~(bb)~~(2) Sets out the ten business day window, during which parties are invited to object to the proposed change if they see fit.
 - ~~(cc)~~(3) Explains that if no objection is received within the ten business day window, the consent in writing of all Users who are registered as holding NTS Entry Capacity at the relevant ASEP process will be used to enact the change.
 - ~~(dd)~~(4) Explains that if an objection is received within the ten business day window the proposed change will revert to the enabling Modification process as described in UNC TPD Section I 2.2.3

Text

Amend Section I 2.2.2 as follows:

2.2.2 The Transporter will not agree (for the purposes of paragraph 2.2.1) to a modification of the Network Entry Provisions applicable pursuant to paragraph 2.3.1 except:

- (a) in relation to increases to any Permitted Ranges contained in the Network Entry Provisions:
 - (i) where, within five (5) Business Days of the Transporter notifying the proposed increases to the Permitted Ranges, none of the Users who are registered at the date of such notice as holding NTS Entry Capacity at the Aggregate System Entry Point in which the relevant

System Entry Point is comprised object to the proposed increases to the Permitted Ranges;
or

- (ii) in accordance with paragraph 2.2.3;
- (b) in relation to the Network Entry Provisions (other than increases to the Permitted Ranges):
 - (i) with the consent in writing of all Users who are registered at the date when such amendment is to take effect as holding NTS Entry Capacity at the Aggregate System Entry Point in which the relevant System Entry Point is comprised; ~~or~~ provided that where the proposed modification relates to one or more of the Gas Entry Conditions:
 - ~~(aa)~~(1) the Transporter shall provide all Users and other persons who (in both cases), in the opinion of the Transporter, are likely to have an interest in the proposed modification, with a description of the proposed modification and analysis which demonstrates how the proposed modification may affect characteristics of gas within the NTS;
 - ~~(bb)~~(2) the Transporter shall ask such Users and other persons to indicate, within ten (10) Business Days, whether they object to the proposed modification;
 - ~~(cc)~~(3) if no such Users or persons shall, within ten (10) Business Days of being notified by the Transporter under ~~(aa)~~(1) above, indicate that they do object to the proposed modification, the proposed modification shall proceed in accordance with (i) above;
 - ~~(dd)~~(4) if any such User or person shall, within ten (10) Business Days of being notified by the Transporter under ~~(aa)~~(1) above, indicate that they do object to the proposed modification, the proposed modification shall proceed in accordance with paragraph 2.2.3
 - (ii) in accordance with paragraph 2.2.3.

10 Consultation

Panel invited representations from interested parties on 16 September 2021. The following table provides a high-level summary of the representation received and is for reference on a 'reasonable endeavours' basis only. It is recommended that the representation is read in full when considering this Report. The representation is appended to this Final Modification Report.

From the single representation received implementation was supported.

Representations were received from the following parties:

Organisation	Response	Relevant Objectives
National Grid NTS	Support	d) positive f) positive

Please note that late submitted representations will not be included or referred to in this Final Modification Report. However, all representations received in response to this consultation (including late submissions) are published in full alongside this Report and will be taken into account when the UNC Modification Panel makes its assessment and recommendation.

11 Panel Discussions

Discussion

The Panel Chair summarised that Modification 0772S would improve the transparency of an existing process for facilitating gas quality limit changes to NTS connection agreements. Where National Grid NTS elects to enable such a change via the consent of all Users holding NTS Entry Capacity at the relevant ASEP, wider engagement with industry would be required prior to the contractual change being made.

Panel Members considered the representation made noting that, a single representation was received and implementation was supported.

Panel Members agreed with respondent (the Proposer) that this Modification would improve the transparency of an existing process and retains a default to another existing and widely used process if an objection to a gas quality limit change is raised.

Consideration of the Relevant Objectives

Panel Members considered relevant objective *d) Securing of effective competition between Shippers and/or Suppliers*, agreeing that implementation would have a positive impact because the implementation of this Modification would provide the market with more information than it currently receives prior to a gas quality limit change being made. This better facilitates a level playing field between entry and exit shippers who may have competing objectives where gas quality is concerned,

Panel Members considered relevant objective *f) Promotion of efficiency in the implementation and administration of the Code*, agreeing that implementation would have a positive impact because it would result in more regular use of the process which could be quicker and less draining on industry resource than the 'enabling modification' process which is currently widely used.

Determinations

Panel Members voted unanimously that no new issues were identified as part of consultation.

Panel Members voted unanimously that Modification 0772S does not have an SCR impact.

Panel Members agreed that there were no known Cross Code impacts resulting from the implementation of Modification 0772S.

Panel Members voted unanimously to implement Modification 0772S.

12 Recommendations

Panel Determination

Panel Members determined that Modification 0772S should be implemented.

13 Appended Representations

Representation - National Grid NTS

Representation - Draft Modification Report UNC 0772S

Transparency Improvements to the Process for Changing Gas Quality Limits in NTS Connection Agreements

Responses invited by: **5pm on 08 October 2021**

To: enquiries@gasgovernance.co.uk

Please note submission of your representation confirms your consent for publication/circulation.

Representative:	Ashley Adams
Organisation:	National Grid NTS
Date of Representation:	08/10/2021
Support or oppose implementation?	Support
Relevant Objective:	d) Positive f) Positive

Reason for support/opposition: Please summarise (in one paragraph) the key reason(s)

As proposer of this UNC Modification, National Grid supports its implementation.

National Grid's 'Implementing the Proposed Gas Quality Standards' research project, published in Q1 2021, identified an opportunity to improve existing gas market mechanisms relating to changes in gas quality ranges, to deliver a process that better meets stakeholders needs. Enabling such changes via the consent of all Users holding NTS Entry Capacity at the relevant ASEP process offers a quick and efficient means by which gas quality limits within Network Entry Provisions between National Grid NTS and a Delivery Facility Operator may be amended relative to an 'enabling' Code Modification. However, this process is not deemed sufficiently transparent and is therefore rarely used. We believe that the implementation of this UNC Modification will deliver the desired improvements to the transparency of the process by providing stakeholders with a 10 business day engagement period, within which, they are able to raise an objection to a gas quality limit change.

We believe that the implementation of this UNC Modification would further both Relevant Objective (d) and (f) as outlined in the Draft Modification Report and below:

d) Securing of effective competition between relevant shippers:

The implementation of this UNC Modification would provide the market with more information than they receive today prior to a gas quality limit change being made. This better facilitates a level playing field between entry and exit shippers who may have competing objectives where gas quality is concerned.

f) Promotion of efficiency in the implementation and administration of the code:

The implementation of this UNC Modification would enhance the existing process for a gas quality limit change to be made to a connection agreement by making it more transparent. This may result in more regular use of the process which could be quicker and less draining on industry resource than the 'enabling modification' process which is currently widely used. In the future, with a potential increase in the frequency of regulatory changes to gas quality limit values it will be important for contractual changes to be made quickly and efficiently, and the implementation of this UNC Modification could help provide this.

Self-Governance Statement:

As set out in the Draft Modification Report, we are of the opinion that application of self-governance procedures are appropriate as the changes proposed seek only to improve the transparency of an existing process with a default to another existing and widely used process if an objection is raised. We therefore believe that the UNC Modification will not have a material impact on consumers, competition, operation of the pipeline systems, matters relating to sustainable development, safety or security of supply, the management of market or network emergencies, governance procedures, and will not discriminate between different classes of parties to the UNC.

Implementation:

We do not require a lead time for implementation of this UNC Modification Proposal, therefore, as self-governance procedures are proposed, implementation could be sixteen business days following a decision to implement.

Impacts and Costs:

National Grid will not incur any specific additional costs as a consequence of the implementation of this UNC Modification.

Legal Text:

We have no further changes proposed to the legal text and are satisfied that it delivers the intent of the solution.

Are there any errors or omissions in this Modification Report that you think should be taken into account? *Include details of any impacts/costs to your organisation that are directly related to this.*

We have not identified any errors or omissions.

Please provide below any additional analysis or information to support your representation

None.