



6<sup>th</sup> May 2010

Modification Panel Secretary  
Joint Office of Gas Transporters  
E-mail: [enquiries@gasgovernance.co.uk](mailto:enquiries@gasgovernance.co.uk)

**Re: UNC Modification Proposal 0285 - "Use it or lose it"(UIOLI) Interruptible Capacity only to be released when there is at most 10% unsold firm entry capacity**

Dear Sir,

ExxonMobil Exploration and Production UK Limited, ExxonMobil Exploration and Production Norway AS and ExxonMobil Gas Marketing Europe Limited (together and individually "EM") welcome the opportunity to comment on the draft modification report related to the above topic. EM has been actively involved as part of the overall Entry Charging Review Group which resulted in the development of these modifications and at the Transmission workstream meeting on 1<sup>st</sup> April which developed the workstream report on this topic. I refer you to our responses to GCD 08 on 8<sup>th</sup> February and GCM 19 on 1<sup>st</sup> April which I would request is taken into account as part of our responses and has been enclosed with this letter.

In line with EM's position in GCD 08 and GCM 19 where we remain fully supportive of the removal of the day-ahead and within-day entry capacity discounts, we are also supportive of the restriction on release of UIOLI Interruptible Capacity as proposed by National Grid. We see this change as critical in the overall plan to reduce the proportion of capacity auctioned at zero price and consistent with the intended consequences of the Entry Charging Review, with the overall objective to maximise the proportion of NTS TO target entry revenue recovered through entry capacity charges leading to a reduction in TO Commodity costs. It is important to view UNC Mod 284, 285 and GCM 19 as a suite of changes consistent with this overall objective with Mod 285 supporting this objective by reducing the amount of capacity auctioned at zero price.

Focusing on Mod 285, our views on this matter are very closely aligned with those of National Grid. Therefore we support the statements in favour of this modification laid out in the report in particular under section 3 'Extent to which implementation of the proposed modification would better facilitate the relevant objectives' and section 4 'The implications of implementing the Modification Proposal on security of supply'. We have listed some additional advantages under section 11 'Analysis of any advantages or disadvantages of implementation of the Modification Proposal'.

With regard to section 3, EM agrees with the arguments laid out by National Grid and the workstream report that this modification would facilitate objectives A11.1 a), c) and d). We particularly support the statements under c) and d) that these changes would avoid undue preference, support effective competition and remove potential cross subsidies. It is EM's view that the system today has an inherent undue preference in favour of new entrants due to the capacity discounts associated with short notice and interruptible capacity purchases. The proposed change will actually create a more balanced system and level playing field and remove the current inherent discriminatory pricing for shippers who choose to book a part of their capacity longer term or are unable to secure interruptible capacity under UNC rules for

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new supply points. Linked with the above point, by removing this undue preference and creating a level playing field, there would be a positive impact on effective competition. We also are fully supportive of the commentary that this modification as part of the suite of changes discussed earlier in this response would have the impact of reducing the current cross-subsidies in the system which has been caused by the increasing amounts of capacity purchased at pricing discounts.

With regard to section 4, we do not believe that the restriction on release of interruptible capacity would cause security of supply concerns. By definition if the interruptible capacity is not released because 10% or more firm capacity is available then there is obviously no constraint on acquiring capacity as at least 10% of capacity is available for purchase. If available capacity is less than 10% of total firm capacity, then interruptible capacity will be released in the same manner as the existing process. On this basis we do not see the proposed changes as causing any new issues with regard to security of supply due to capacity not being available and describe below how we believe the changes should actually help to promote security of supply for the reason outlined below.

We would point out that the UK is currently in a position of being less cost competitive than other European locations driven by the high TO commodity charges. As an example, there is a significant transportation capacity cost difference between moving gas from Norway to the NBP compared to moving gas from Norway to Zeebrugge Hub which is caused by the differing UK and Belgium entry costs primarily driven by the high UK commodity charge. This would particularly be the case at Easington in winter where the majority of capacity has been purchased through long term auctions. By implementing a system in the UK whereby all users pay for capacity rather than those who have purchased long term capacity the outcome should be a reduction in the TO commodity charge and lowering of overall unit entry costs for the industry resulting in making the UK more competitive and increasing security of supply. We see this modification furthering improving security of supply by reducing the amount of capacity available at zero price and therefore leading to a reduction in TO commodity charges.

With regard to section 11, 'Analysis of any advantages or disadvantages of implementation of the Modification Proposal', we would add the following advantages:

i) Price Predictability - A key desire for EM as a gas shipper is to have transportation costs predictability. The current model in the UK with a high proportion of commodity costs with significant potential variation year on year does not provide that predictability. The reduction of the amount of capacity to be auctioned at zero price is a critical first step to reducing these commodity costs and therefore achieving higher overall tariff predictability. This comment is also consistent with the comment about reduced contractual risk outlined in section 8 'Consequence for the level of contractual risk of Users'.

ii) Consistency with other European Systems: When comparing interruptible capacity products across Europe, the majority of European systems operate on the premise that interruptible capacity will not be available until firm has sold out, so the current UK system is not harmonised with Europe. The proposed change will therefore have the benefit of bringing the UK system closer in line to other European systems.

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In summary for the reasons laid out above in combination with the arguments put forward by National Grid and the Transmission Workstream within this report and the reports for GCD 08 and GCM 19, we are supportive of the change that "Use it or lose it"(UIOLI) Interruptible Capacity should only to be released when there is at most 10% unsold firm entry capacity.

Thank you for the opportunity for allowing EM to share our views. Please do not hesitate to contact me if you have any questions regarding this matter.

Yours sincerely,

Justin Jackson  
For and on behalf of:

ExxonMobil Exploration and Production UK Limited  
ExxonMobil Exploration and Production Norway AS  
ExxonMobil Gas Marketing Europe Limited

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9 May 2010

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**Re:NTS GCD 08: NTS Entry Charging Review**

Dear Eddie,

ExxonMobil (EM) welcomes the opportunity to respond to the Discussion Document around the NTS Entry Charging Review.

Please see our responses outlined below in italics to the questions posed in the document and also the question raised by Ofgem during the last Entry Charging Review Group (ECRG) meeting on 26<sup>th</sup> January.

**Ofgem request for views on the issues seen with the current high TO Commodity costs.**

*Consistent with the views of National Grid as detailed in section 4.4 onwards in the discussion document, EM see two key concerns with the current high TO Commodity costs:*

- i) Price Predictability: A key desire for EM as a gas shipper is to have Transportation costs predictability. The current model in the UK with a high proportion of commodity costs with significant potential variation year on year does not provide that predictability.*
- ii) Cross Subsidies within the system: As National Grid highlight in section 4.14-4.17, the effect of the current system is leading to shippers increasingly purchasing capacity at discounts leading to increasing commodity costs to manage revenue under recovery and allow National Grid to meet revenue targets. This is causing purchasers of long term capacity to effectively pay twice for capacity and leads to a cross subsidy within the system which is an unwanted consequence of capacity discounts*

**Respondents are therefore asked to consider how the proposals would best satisfy the relevant charging objectives as part of their response.**

*EM shares the views of National Grid in that the proposed changes will meet the Charging Objectives by leading to improvements around the key areas around Cost Reflectivity, Promoting Efficiency and Avoiding Undue Preference versus the existing charging regime.*

**National Grid invites views on:**

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- Q1. Whether the objectives of the review are appropriate, namely to identify any charging methodology and/or UNC modifications required to;**
- a. Continue to recover allowed revenue while achieving the NTS Licence and EU relevant charging objectives.**
  - b. Maximise the proportion of NTS TO target entry revenue recovered through entry capacity charges.**
  - c. Appropriately incentivise long term booking of NTS Entry Capacity.**
  - d. Appropriately differentiate by price between the NTS Entry Capacity products made available.**
  - e. Incentivise Security of Supply.**

*EM believes that the review objectives are appropriate. As a member of the ECRG EM recognises significant debate and discussion amongst the participating parties went into defining these objectives.*

- Q2. Whether a phased implementation approach, as suggested by the ECRG, is appropriate, with;**
- a. Phase 1 comprising removal of entry capacity discounts and**
  - b. limiting the release of interruptible capacity to when firm capacity has sold out or is close to selling out.**
  - c. Phase 2 covering further changes in light of experience of phase 1 including the potential re-introduction of price multipliers for daily and monthly capacity.**

*EM is supportive of the phased approach given the uncertainty of the potential revenue impact of Phase 1 based on National Grid's analysis showing a potential range of £3-71M. EM however does not believe there should be a significant delay in commencing with Phase 2 given that National Grid's analysis indicates that Phase 1 will not be sufficient to close the gap between actual revenue and the revenue target and believe that price multipliers are a potential tool to close this gap.*

*As to the content of Phase 1, EM is supportive of the removal of the entry capacity discounts and limitation of interruptible capacity until firm has sold out or is close to selling out.*

- Q3. Should the 50-50 entry-exit TO revenue split within the Charging methodology be retained or should an increased proportion be allocated to exit with a reduced proportion for entry?**

*EM would be supportive of further analysis to determine whether this is an appropriate measure to address the issues of the current charging regime but does not see any justification for change based on the information in the current discussion document.*

- Q4. Should the TO Entry Commodity charge continue to apply uniformly to all entry gas flow allocations excluding storage and "short-haul"?**

*EM would be supportive of further analysis to determine whether adjustments in this area would be an appropriate measure to address the issues of the current charging regime but*



*does not see any justification for change based on the information in the current discussion document.*

**Q5. Should the prevailing quarterly, monthly and daily entry capacity products, auction timings, and auction frequencies be changed or reviewed?**

*EM sees no reason to change the existing entry capacity products, timings and frequencies, but to focus the review on the pricing of the relative products.*

**Q6. Removal of Discounts**

- a. Should the discounts that apply to day-ahead (DADSEC) firm daily entry capacity be removed?**
- b. Should the discounts that apply to within-day (WDDSEC) firm daily entry capacity be removed?**
- c. Should a revised calculation for day-ahead (DADSEC) and within-day (WDDSEC) firm daily entry capacity apply such that both prices (p/kWh/day) are equal to the rolling monthly auction reserve prices?**
- d. Should the zero reserve price that applies to daily Interruptible entry capacity (DISEC) be retained?**

*EM believes that to help correct the issues addressed earlier in this response associated with the current high TO commodity charges, the DADSEC and WDDSEC entry capacity discounts should be removed and both prices should be equal to the rolling monthly auction reserve prices.*

*With regard to d. EM sees a need to distinguish the pricing between firm and interruptible products but sees a 100% discount or zero reserve price for interruptible as being an excessive reduction versus the firm capacity price. This will always create a shipper incentive to purchase interruptible capacity and may have a corresponding impact on TO capacity revenue. This could be resolved by keeping a discount but reducing the amount of the discount. It can also be addressed through the limitation of the interruptible quantity as outlined in Q7 below. Clearly a lower, even zero, price for interruptible release may be possible where firm has fully sold out but if interruptible release is made when firm has not quite sold out then a non zero price at some level is appropriate.*

**Q7. UNC Changes**

- a. Should the calculation of the Daily Interruptible NTS Entry Capacity quantity released be reviewed?**
- b. Should Daily Interruptible NTS Entry Capacity at each ASEP be limited to when the firm entry capacity at the ASEP has sold out or is close to selling out?**
- c. Should the revenue from the sale of within-day obligated NTS Entry Capacity continue to be redistributed via the entry capacity neutrality mechanism?**

*Linked with our response to Q6 EM believes that for the removal of entry capacity discounts to have the desired impact of increasing capacity revenue there have to be changes to the calculation of the Daily Interruptible quantity to limit the amount released EM is supportive of*



*limiting this quantity until the firm entry capacity has sold out or is close to selling out. With regard to the latter, the discussion paper makes reference to potentially using a figure of 90% of firm capacity sold before interruptible quantity is released. EM would be supportive of this figure as a starting measure with the aim of reviewing potential impacts on capacity revenue versus a 100% case, assuming enough information is available, after implementation as part of Phase 2 of the review.*

*EM believe it is appropriate for revenue from the sale of within-day obligated NTS Entry Capacity to continue to be redistributed via the entry capacity neutrality mechanism to continue to create an incentive for National Grid to release as much capacity as possible.*

#### **Q8. Licence Changes**

**a. Should the Licence clearing obligation be removed?**

**b. Should the revenue from the sale of within-day obligated NTS entry capacity continue to be treated as SO revenue or should it be treated as TO?**

*EM believes that the License clearing obligation should be removed, as currently this is a principle reason for the zero reserve prices and subsequent revenue under recovery causing the issues described above.*

*EM believes that the revenue from the sale of within-day obligated NTS entry capacity should be treated as TO revenue and is supportive of the solution proposed in section 3.38 to manage the transition from TO to SO as an interim solution.*

Please do not hesitate to contact me if you have any questions regarding this matter.

Yours sincerely,

Justin Jackson



1 April 2010

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**Re:NTS GCM 19: Removal of Daily Entry Capacity Reserve Price Discounts**

Dear Eddie,

ExxonMobil (EM) welcomes the opportunity to respond to the Consultation Document around the Removal of Daily Entry Capacity Reserve Discounts.

EM's position has not changed since our response to GCD 08 on 8<sup>th</sup> February and we remain supportive of the proposed changes to the Entry Charging Regime and the removal of the day-ahead and within-day entry capacity discounts. We would ask that our response to GCD 08 be taken into account as part of our overall response to this consultation.

As you are aware, EM is a significant participant within the UK natural gas market with a number of different roles as an UK equity producer, UK gas shipper, Norwegian equity importer and purchaser of LNG imports. This response reflects our position in all of these differing roles and on behalf of the companies listed at the end of the letter. In addition we are active in numerous other European transportation systems and where possible will look to bring this experience of how other systems are operating into our response.

Although we appreciate that this consultation document does not request a specific response regarding the interruptible release change proposal ongoing within the UNC Transmission Workstream, we feel it is critical to acknowledge the intertwined nature of these proposals and that the removal of the firm pricing discounts is unlikely to have the desired effect without any adjustments to the interruptible quantity release or a revision of the interruptible price discount.

We have prepared our consultation response in two sections. The first section details our responses in italics to the specific questions posed in the document. In addition we wanted to provide our views around some of the concerns raised by other shippers through responses to the Discussion Document GCD 08: NTS Entry Charging Review. This is outlined in the second section and includes comments on the proposed adjustments to the interruptible quantity.

## 1. Responses to Consultation Document Questions

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Q1. Should the discounts that apply to day-ahead (DADSEC) firm daily entry capacity be removed?

*Consistent with the views of National Grid as detailed in section 5.4 onwards in the consultation document, EM see two key concerns with the current high TO Commodity costs:*

- i) *Price Predictability: A key desire for EM as a gas shipper is to have Transportation costs predictability. The current model in the UK with a high proportion of commodity costs with significant potential variation year on year does not provide that predictability.*
- ii) *Cross Subsidies within the system: As National Grid highlight in section 5.14-5.17, the effect of the current system is leading to shippers increasingly purchasing capacity at discounts leading to increasing commodity costs to manage revenue under recovery and allow National Grid to meet revenue targets. This is causing purchasers of long term capacity to effectively pay twice for capacity and leads to a cross subsidy within the system which is an unwanted consequence of capacity discounts.*

*EM believes that to help correct the issues addressed earlier in this response associated with the current high TO commodity charges, the DADSEC and WDDSEC entry capacity discounts should be removed and both prices should be equal to the rolling monthly auction reserve prices.*

Q2. Should the discounts that apply to within-day (WDDSEC) firm daily entry capacity be removed?

As a consequence of the removal of the discounts, day-ahead and within-day Daily NTS Entry Capacity Reserve prices (p/kWh/day) would both be equal to the rolling monthly auction reserve prices

*EM believe the discounts that apply to within-day (WDDSEC) firm daily entry capacity should be removed. Please see answer to question 1 above for further details.*

Q3. Should revenue from the sale of within-day Obligated Daily NTS Entry Capacity (if not redistributed via capacity neutrality) be treated as TO revenue for charge setting purposes?

*EM believes that the revenue from the sale of within-day obligated NTS entry capacity should be treated as TO revenue.*

## 2. Issues raised regarding Proposed changes to the Entry Charging Regime

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We have summarised our understanding of the issues raised into the following sections.

- **Inappropriate balance between long term and short term capacity commitments / concerns about impact and ability to trade short term products**

We feel it is not accurate to believe that the proposed changes will automatically lead to people booking all their capacity on a long term basis. What the changes will result in is the removal of the pricing incentive to wait and purchase capacity on the day to realise the significant pricing discounts. What will remain is the incentive to wait and purchase capacity within month in order to match capacity more closely to a shipper's production or import profile. We would expect the majority of shippers to continue to exercise this profiling flexibility and acquire capacity on a short term basis.

EM has a diverse and flexible portfolio which requires us to make both long term and short term capacity commitments. We do not see these proposed changes as establishing an incentive to make long term capacity commitments, it merely establishes level pricing between the short term and long term products. We fully expect that a proportion of capacity would be purchased in the short term and fail to see how such changes would have any significant impact on UK market liquidity or the ability to trade short term products.

- **Reducing opportunities for new entrants / low value users to enter the market**

As we draw upon our European market experience, we see the fundamental obstacle to new entrants in entering markets is the base availability of capacity to purchase. This is not the case in the UK market where significant available capacity is available to purchase at the majority of entry points if a new entrant wished to gain access to the market. In addition there are frequent opportunities for this capacity to be purchased on a daily, monthly and annual basis.

As highlighted above, we do not feel these changes will force shippers into buying all their capacity needs in the QSEC auctions and still expect capacity to be available at the majority of entry points for booking on a short term basis.

One final critical point is that we would argue that the system today is actually positioned in favour of new entrants due to the capacity discounts associated with short notice bookings. The proposed changes will actually create a more balanced system and level playing field and remove the current inherent discriminatory pricing for shippers who choose to book a part of their capacity longer term or are forced to under UNC rules for new supply points.

- **Security of Supply Issues**

Security of supply concerns were raised around two key areas; i) that incremental capacity costs will result in the UK being less competitive than other European locations and ii) that restricting interruptible capacity could lead to restricting supplies into the UK due to not being able to access capacity.

With regard to the competitiveness issue, we would point out that the UK is already in a position of being less cost competitive than other European locations driven by the high TO commodity charges. As an example, there is a significant Transportation capacity cost difference between moving gas from Norway to the NBP compared to moving gas from Norway to Zeebrugge Hub which is caused by the differing UK and Belgium entry costs primarily driven by the high UK commodity charge. By implementing a system in the UK whereby all users pay for capacity rather than those who have purchased long term capacity



the outcome should be a reduction in the TO commodity charge and lowering of overall unit entry costs for the industry resulting in making the UK more competitive and actually increase security of supply.

We also do not believe that the restriction on release of interruptible capacity would cause security of supply concerns. By definition if the interruptible capacity is not released because 10% or more firm capacity is available then there is obviously no constraint on acquiring capacity as at least 10% of capacity is available for purchase. If available capacity is less than 10% of total firm capacity, then interruptible capacity will be released in the same manner as the existing process. On this basis we do not see the proposed changes as causing any new issues with regard to security of supply due to capacity not being available and linked with the above paragraph the changes should actually help to promote security of supply.

- **Inconsistency with ERGEG Framework guidelines**

We share a similar view with National Grid that the guidelines are focusing on arrangements at interconnectors only, and not all entry points which makes application to the UK uncertain. We also note the guidelines are initial views with further work to come particularly around charging. When comparing interruptible capacity products across Europe, the majority of European systems operate on the premise that interruptible capacity will not be available until firm has sold out, so the current UK system is not harmonised with Europe. Also when looking at the initial ERGEG guidelines, they advocate standardised capacity products which we interpret as no pricing discrimination within a class of capacity products. Firm primary capacity should be offered at the same price irrespective of the time of offering. In summary, the proposed changes are likely to bring the UK system closer in line to other European systems.

Thank you for the opportunity for allowing EM to share our views. Please do not hesitate to contact me if you have any questions regarding this matter.

Yours sincerely,

Justin Jackson

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